



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

Roger L. Goins
Burchett for Congress
P.O. Box 51345
Knoxville, TN 37950

JUN 12 2018

RE: MUR 7326
Burchett for Congress
and Roger L. Goins, as treasurer

Dear Mr. Goins:

On February 22, 2018, the Federal Election Commission ("Commission") notified you of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended (the "Act"). On June 8, 2018, based upon the information contained in the complaint and information provided by respondents, the Commission decided find no reason to believe that Burchett for Congress and Roger L. Goins in his official capacity as treasurer, Stokely Hospitality Enterprises, or Valliant, Harrison & Schwartz violated 52 U.S.C. § 30118(a); exercise its prosecutorial discretion to dismiss the allegations that Burchett for Congress and Roger L. Goins in his official capacity as treasurer and Commercial Realty Group, LLC violated 52 U.S.C. § 30116 and 11 C.F.R. §110.1(e); and find no reason to believe that Cohen Communications Group, LLC, JRF Properties, LLC, or Squire's Square LLC violated 52 U.S.C. § 30116 and 11 C.F.R. §110.1(e). The Commission then closed its file in this matter. A copy of the Factual and Legal Analysis, which more fully explains the basis for the Commission's decision, is enclosed.

Documents related to the case will be placed on the public record within 30 days. See Statement of Policy Regarding Disclosure of Closed Enforcement and Related Files, 68 Fed. Reg. 70,426 (Dec. 18, 2003) and Statement of Policy Regarding Placing First General Counsel's Reports on the Public Record, 74 Fed. Reg. 66132 (Dec. 14, 2009). If you have any questions, please contact Kristina Portner, the attorney assigned to this matter, at (202) 694-1518.

Sincerely,

Lisa J. Stevenson
Acting General Counsel

A handwritten signature in black ink, appearing to read "Jeff S. Jordan".

BY: Jeff S. Jordan
Assistant General Counsel

Enclosure:
Factual and Legal Analysis

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

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3 **RESPONDENTS:** Burchett for Congress and MUR 7326
4 Roger L. Goins in his official capacity as treasurer,
5 Stokely Hospitality Enterprises,
6 Cohen Communication Group, LLC
7 Commercial Realty Group, LLC
8 JRF Properties, LLC
9 Squire's Square LLC
10 Valliant, Harrison & Schwartz, P.A.
11

12 This matter was generated by a complaint alleging violations of the Federal Election
13 Campaign Act of 1971, as amended ("the Act") and Commission regulations by Burchett for
14 Congress and Roger L. Goins in his official capacity as treasurer, Stokely Hospitality
15 Enterprises, Cohen Communication Group, LLC, Commercial Realty Group, LLC, JRF
16 Properties, LLC, Squire's Square LLC, and Valliant, Harrison & Schwartz, P.A. It was scored as
17 a low-rated matter under the Enforcement Priority System, by which the Commission uses
18 formal scoring criteria as a basis to allocate its resources and decide which matters to pursue.

19 The Complaint alleges that the Committee accepted contributions from two corporations:
20 a \$2,700 contribution from Stokely Hospitality Enterprises and a \$500 contribution from
21 Valliant, Harrison & Schwartz, P.A.¹ In addition, the Complaint alleges that the Committee
22 failed to disclose the individuals associated with contributions from four business entities in its
23 2017 Year-End report: a \$500 contribution from Cohen Communication Group, LLC, a \$100
24 contribution from Commercial Realty Group, LLC, two \$2,700 contributions from JRF
25 Properties, LLC, and a \$1,000 contribution from Squire's Square LLC.² Contrary to the
26 complainant's allegation, the 2017 Year-End Report disclosed the identity of individuals

¹ Compl. at 1-3 (Feb. 20, 2018).

² *Id.* at 3.

1 associated with each contribution.³

2 The Act prohibits a political committee (other than an independent-expenditure-only
3 committee) from accepting corporate contributions, and prohibits a corporation from making a
4 contribution to a candidate's principal campaign committee.⁴ The Act further requires a political
5 committee to report the identification of each person who makes a contribution or contributions
6 having an aggregate amount or value in excess of \$200 within an election cycle.⁵ A contribution
7 by a partnership shall be attributed to the partnership and to each contributing partner, according
8 to instructions, which shall be provided by the partnership to the political committee.⁶

9 Stokely Hospitality Enterprises denies that its contribution was prohibited because it is a
10 partnership, not a corporation.⁷ Similarly, Valliant, Harrison & Schwartz, P.A. denies that its
11 contribution was prohibited because it is an unincorporated professional association.⁸ Therefore,
12 the Commission finds no reason to believe that Burchett for Congress and Roger L. Goins in his
13 official capacity as treasurer, Stokely Hospitality Enterprises, or Valliant, Harrison & Schwartz,

³ FEC Form 3, Burchett for Congress 2017 Year-End Report, available at <http://docquery.fec.gov/pdf/157/201801319091134157/201801319091134157.pdf>.

⁴ 52 U.S.C. § 30118(a).

⁵ 52 U.S.C. § 30104(b)(3). Under the Act, the term "person" includes a partnership. 52 U.S.C. § 30101(11).

⁶ 52 U.S.C. § 30116(a)(1); 11 C.F.R. § 110.1(e). The contribution shall be attributed to each partner either in direct proportion to his or her share of the partnership profits or by agreement of the partners, as long as only the profits of the partners to whom the contribution is attributed are reduced (or losses increased), and those partners' profits are reduced (or losses increased) in proportion to the contribution attributed to each of them. *Id.*

⁷ Stokely Hospitality Enterprises Resp. at 1 (May 4, 2018). The Complaint alleges that Stokely Hospitality Enterprises and Stokely Hospitality Properties, Inc. are connected. Compl. at 2. Stokely Hospitality Enterprises and Stokely Hospitality Properties, Inc. assert that they have no business affiliation. Stokely Hospitality Enterprises Resp. at 1; Stokely Hospitality Properties, Inc. Resp. at 1, Ex. 1 (Apr. 18, 2018).

⁸ Valliant, Harrison & Schwartz, P.A. Resp. at 1 (Mar. 15, 2018).

1 P.A. violated 52 U.S.C. § 30118(a).⁹

2 Commercial Realty Group responded that it may have failed to provide the Committee
3 information about how to attribute its contribution among the partners, and that 99% of its
4 contribution should be allocated to Barbara Jean Shagan and 1% to Robert Shagan.¹⁰ The
5 Committee's 2017 Year-End Report and Amended 2017 Year-End Report attributed 100% of the
6 Commercial Realty Group contribution to Robert Shagan.¹¹ Given the specific factual
7 circumstances and the relatively modest amount at issue, the Commission exercises its
8 prosecutorial discretion and dismisses the allegation that Burchett for Congress and Roger L.
9 Goins in his official capacity as treasurer and Commercial Realty Group, LLC violated 52 U.S.C.
10 § 30116(a)(1) and 11 C.F.R. § 110.1(e). *Heckler v. Chaney*, 470 U.S. 821, 831-32 (1985).

11 The Commission finds no reason to believe that Cohen Communication Group, LLC, JRF
12 Properties, LLC, and Squire's Square LLC, violated 52 U.S.C. § 30116(a)(1) and 11 C.F.R. §
13 110.1(e) since there is no information to suggest that any of these entities are a corporation¹² or

⁹ The Committee's 2017 Year-End Report attributed the contributions from Stokely Hospitality Enterprises and Valliant, Harrison & Schwartz, P.A. as required by 52 U.S.C. § 30116(a)(1) and 11 C.F.R. § 110.1(e). The Committee's 2017 Year End Report reflects that 100% of the contribution from Valliant, Harrison & Schwartz, P.A. was attributed to John P. Valliant. FEC Form 3, Burchett for Congress 2017 Year-End Report, available at <http://docquery.fec.gov/pdf/157/201801319091134157/201801319091134157.pdf> at 87-88. Similarly, the contribution from Stokely Hospitality Enterprises was attributed 100% to William B. Stokely, IV. *Id.* at 81.

¹⁰ Commercial Realty Group Resp. at 2 (Mar. 8, 2018). Barbara Jean Shagan owns 99% of Commercial Realty Group and Robert Shagan owns 1% of Commercial Realty Group. *Id.* at 1.

¹¹ FEC Form 3, Burchett for Congress 2017 Year-End Report, available at <http://docquery.fec.gov/pdf/157/201801319091134157/201801319091134157.pdf> at 20, 62; FEC Form 3, Burchett for Congress Amended 2017 Year-End Report, available at <http://docquery.fec.gov/pdf/830/201803059095645830/201803059095645830.pdf> at 20, 62.

¹² Cohen Communications Group is registered with the Tennessee Secretary of State as a limited liability company (<https://tnbear.tn.gov/Ecommerce/FilingDetail.aspx?CN=091040072040125015130066069091004230002084064097>), and there is no indication that it has chosen corporate tax treatment. JRF Properties is a limited liability company that is treated as a partnership for federal tax purposes. JRF Properties, LLC Resp. at 1 (Mar. 15, 2018); *see also* <https://tnbear.tn.gov/Ecommerce/FilingDetail.aspx?CN=004141107230206200114091022094069218202059154201>. There is no information to suggest that Squire's Square LLC is a corporation; it is not registered as

- 1 that any individual exceeded the per election contribution limit once the partnership
- 2 contributions are attributed to the individuals and aggregated with any individual contributions.

a corporation in Tennessee and a report compiled by Dun & Bradstreet does not indicate that it is incorporated in any other state.